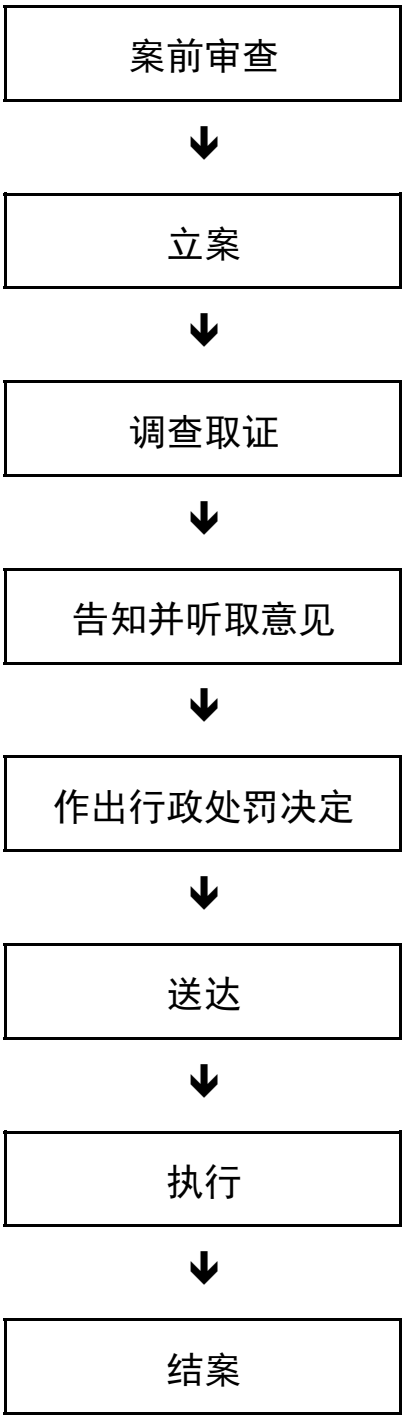行政处罚决定流程图